

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH, NEW JERSEY
REPORT OF AUDIT
FOR THE YEAR ENDED DECEMBER 31, 2022

Prepared by:
Gerard Stankiewicz, CPA, RMA
For the Firm of:
Samuel Klein and Company, LLP
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TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
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INDEPENDENT AUDITOR'S REPORT

Board of Fire Commissioners
Township of Freehold Fire District No. 2
County of Monmouth
State of New Jersey

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities and each major fund of the Township of Freehold Fire District No. 2 (the "District"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of December 31, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (Government Auditing Standards) issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

INDEPENDENT AUDITOR'S REPORT (CONTINUED)

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* and auditing standards prescribed by the Division of Local Government Service, Department of Community Affairs, State of New Jersey, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

INDEPENDENT AUDITOR'S REPORT (CONTINUED)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The identify accompanying supplementary information such as the combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

INDEPENDENT AUDITOR'S REPORT (CONTINUED)

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists; we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 8, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

Basis for Disclaimer of Opinion on Length of Service Award Program Fund ("LOSAP")

The financial statements of the Length of Service Award Program Fund ("LOSAP") have not been audited, and we were not required by the Division to audit nor were we engaged to audit the LOSAP financial statements as part of our audit of the District's financial statements.

Due to the fact that we were not required by the Division to audit nor were we engaged to audit the LOSAP financial statements as part of our audit of the District's financial statements, we do not express an opinion of the LOSAP financial statements.



Gerard Stankiewicz
Certified Public Accountant
Registered Municipal Accountant #431



SAMUEL KLEIN AND COMPANY, LLP

Freehold, New Jersey
August 8, 2023

SAMUEL KLEIN AND COMPANY, LLP

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INDEPENDENT AUDITORS REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS – REGULATORY BASIS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Fire Commissioners
Township of Freehold Fire District No. 2
County of Monmouth
State of New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States the financial statements Township of Freehold Fire District No. 2 (herein referred to as "the District"), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated August 8, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

**INDEPENDENT AUDITORS REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS – REGULATORY BASIS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS
(CONTINUED)**

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, that are reported material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted no instances of non-compliance that we have reported to the management of the District in the "General Comments and Recommendations" section of this report.

Purpose of Report

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Gerard Stankiewicz
Certified Public Accountant
Registered Municipal Accountant #431



SAMUEL KLEIN AND COMPANY, LLP

Freehold, New Jersey
August 8, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS

Within this section of the Township of Freehold Fire District #2's (District) annual financial report, the management of the District provides narrative discussion and analysis of the financial activities of the District for the audit year ending December 31, 2022.

The District's financial performance is discussed and analyzed within the context of the accompanying financial statements and notes following this section.

Discussion of Financial Statements Included in Annual Audit

The District prepares and presents its financial statements on several different bases, because of accounting requirements and for internal use purposes.

The first set of statements which consist of the Statement of Net Position, the Statement of Activities and Change in Net Position is prepared on an accrual basis and is in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to enterprise funds of state and local governments. These statements are the official financial statements of the Township of Freehold Fire District #2.

After the first set of statements and the "Notes to the Financial Statements" that follow is the second set of statements. These statements are considered "Supplemental Information".

The District has historically presented its financial statements on a "GAAP Basis", and continues to do so because it relates more fairly to the annual budget for the same period. The annual budget records all encumbrances as charges against the adopted appropriation even if the items or services have not been received.

Contained in the supplemental information are statements that report the Statement of Net Position, Statement of Revenues, Expenditures and Change in Net Position and Statement of Expenditures Compared to Budget. These statements compare the "Budget" revenues and expenses to "Actual" revenues and expenses. They include operating revenues and expenses, nonoperating revenues and nonoperating expenses. Principal and Interest are reported in this statement as Debt Service expense, and depreciation is not reported as an expense. On the "GAAP" based and "Modified GAAP" based, Depreciation Expense is included, and only the Interest Expense component of the Debt Service expense is reported.

The Budget to Actual statement is a very important statement to the District management, because it is how we measure our financial performance, particularly as it compares to the approved and adopted annual budget and how it relates to the operational performance.

Other information or statements incorporated within the annual audit report are the Schedules of Cash and Cash Equivalents and Investments – Restricted and Unrestricted.

For the purpose of the Management Discussion and Analysis, the ensuing discussion will review the official statements of the District, those prepared on an accrual basis and in accordance with accounting principles generally accepted in the United States of America (GAAP) applicable to enterprise funds of state and local governments. This is the first set of statements included in the annual audit report.

Township of Freehold Fire District #2

Comparative Statement of Net Position

The Township of Freehold Fire District #2 has total assets \$2,983,851 and total liabilities including pension of \$668,153. Assets exceed liabilities by \$1,511,463 compared to 2021 where the assets exceeded liabilities by \$1,305,829.

The Township of Freehold Fire District #2's Net Position of \$1,511,463 are comprised of the following:

1. Invested in Capital Assets is \$1,281,354.
2. Net Position of \$1,216,803 is reserved for offsetting future capital expenses.
3. Unrestricted Net Position represents a deficit of \$986,694 which was a result of accounting for the deferred benefit pension liability for active firefighters.

Net Position increased by \$205,634.

	As of December 31,	
	<u>2022</u>	<u>2021</u>
Total Current Assets	\$ 641,202	\$ 1,152,009
Total Restricted Assets	1,061,295	787,897
Capital Assets	<u>1,281,354</u>	<u>1,507,554</u>
Total Assets	<u>\$ 2,983,851</u>	<u>\$ 3,447,460</u>
Total Current Liabilities Payable from Current Assets	\$ <u>182,548</u>	\$ <u>641,491</u>
Net Defined Pension Liability	\$ <u>485,605</u>	\$ <u>534,999</u>
Total Liabilities	<u>\$ 668,153</u>	<u>\$ 1,176,490</u>
Deferred Inflows - Pension	<u>\$ 804,235</u>	<u>\$ 965,146</u>
Net Position		
Restricted:		
Invested in Capital Assets	\$ 1,281,354	\$ 1,507,554
Capital	1,216,803	664,295
Unrestricted	<u>(986,694)</u>	<u>(866,020)</u>
Net Position	<u>\$ 1,511,463</u>	<u>\$ 1,305,829</u>

Comparative Statement of Revenues, Expenses and Change in Net Position

There was an increase in Operating Revenues from taxation. The Revenue increased \$76,443 or 7.26% from the prior year primarily due to provision for certain capital improvements.

Total Operating Expenses exclusive of depreciation and pension decreased \$81,867, or 10.26% from the prior year. Total Operating Revenues less Total Operating Expenses produced income of \$184,119. The reduction related primarily to the pension liability net adjustment to present value accounting.

Net Position as adjusted as of December 31, 2022 decreased from \$1,305,829 to \$1,511,463 most of which was caused by decrease in capital asset acquisitions.

	As of December 31,	
	<u>2022</u>	<u>2021</u>
Total Operating Revenues	\$ <u>1,128,781</u>	\$ <u>1,052,338</u>
Operating Expenses	\$ 716,402	\$ 798,269
LOSAP	2,060	307,460
Depreciation	<u>226,200</u>	<u>149,517</u>
Total Operating Expenses	\$ <u>944,662</u>	\$ <u>1,255,246</u>
Operating Income/(Loss)	\$ 184,119	\$ (202,908)
Nonoperating Revenues - Net	<u>21,515</u>	<u>548,205</u>
Change in Net Position - before Prior Period Adjustment	\$ 205,634	\$ 345,297
Prior Period Adjustment *	<u> </u>	<u>1,048,286</u>
Change in Net Position	\$ 205,634	\$ 702,989
Net Position - Beginning	<u>1,305,829</u>	<u>2,008,818</u>
Net Position - Ending	\$ <u><u>1,511,463</u></u>	\$ <u><u>1,305,829</u></u>

* Adjustment for LOSAP for proper GAAP reporting.

Core Competencies

The Freehold Township Fire District #2 governs an all volunteer fire company serving mainly the eastern portion of Freehold Township in the County of Monmouth and also some of the surrounding townships and boroughs. The Board of Fire Commissioners is made up of 5 members who are charged with serving the community by raising money through the budget process and expanding those funds for the protection of the township's residents.

The Fire District supports 3 firehouses - a main base and 2 annexes and 12 pieces of fire apparatus, the last of which was purchased in 2020. Other expenses are incurred in the maintaining the volunteers with the best equipment to fight fires and maintaining the fire apparatus in top shape to provide a maximum amount of safety to the volunteers and residents.

The District's budget is voted on at the Annual Fire District Election which is by statute on the third Saturday of February. The budget process begins in October with preparing the details and is finalized and introduced in November and a public hearing is held in December. If the voters defeat the budget, then the Mayor and Township Committee have the right to set the budget. The budget is prepared on a calendar year basis.

The District has a contract with the fire company for use of their building. The Fire Company has approximately 55 volunteer members. The District also participates on a mutual aid consortium for assistance to and from neighboring municipalities.

The main revenue of the District is property taxes which are subject to the annual fire district election. The other sources of revenue are surplus and miscellaneous revenue which accrues to the fund balance of the District.

The majority of the budget relates to insurance, Bay rentals and repair and maintenance of fire trucks.

Accountability

The Township of Freehold Fire District #2's mission statement is:

The Mission Statement:

Our mission for the Township of Freehold Fire District #2 is to provide the ultimate in fire protection services. Always responsive to the residents' needs and the growing community, in compliance with the applicable laws, rules and regulations, the District will continue to set and exceed the standards for the protection of the property, while operating the most efficient system and maintaining a cost effective budget.

As the mission reads, this is who and what the District is accountable to. The District's accountability, first and foremost, is to protect the property. The goal is to provide a cost effective and reliable service, and at the same time to protect the property. This means the District is accountable to the residents, the agencies and people served using the same principles: cost effective, efficient, reliable and protective.

As a district, the District is also guided by or accountable to state government and the applicable rules and regulations that govern the Township of Freehold Fire District #2. More specifically, the District is accountable to the Department of Community Affairs, Division of Local Government Services.

Management of the District

The Commissioners manage the daily operations of the District in conjunction with the Chief of Fire. The Treasurer of the District handles the bookkeeping operations.

Funding of Infrastructure and Debt Management

The District is required by statute to present its capital projects or capital assets acquisition to the voters of the District for approval. Once approved, the District can proceed to put the required financing in place; however, subject to the Local Finance Board's approval.

Auditors

The District Auditor is Gerard Stankiewicz, CPA of Samuel Klein and Company, LLP.

Audits can be obtained by contacting the Township of Freehold Fire District #2.

FINANCIAL STATEMENTS

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
STATEMENT OF NET POSITION
DECEMBER 31, 2022

Balance
December 31,
2022

ASSETS

Current Assets:	
Cash and Cash Equivalents	\$ 84,647.60
Investments	219,153.95
Receivable:	
District Taxes	38,221.50
LOSAP	223,546.00
Prepaid Insurance	<u>75,633.11</u>
Total Current Assets	\$ <u>641,202.16</u>
Restricted Assets:	
Investments	\$ <u>1,061,295.16</u>
Noncurrent Assets:	
Non-Depreciable	\$ 25,000.00
Depreciable	<u>1,256,353.47</u>
Total Noncurrent Assets	\$ <u>1,281,353.47</u>
Total Assets	\$ <u><u>2,983,850.79</u></u>

LIABILITIES

Current Liabilities Payable from Current Assets:	
Accounts Payable	\$ 23,259.72
Unearned Revenue	6,287.92
Accrued Liability	<u>153,000.00</u>
Total Current Liabilities Payable from Current Assets	\$ <u>182,547.64</u>
Noncurrent Liabilities:	
Net Defined Benefit Liability	<u>485,605.00</u>
Total Liabilities	\$ <u><u>668,152.64</u></u>

DEFERRED INFLOWS

Deferred Inflows:	
Pension	\$ <u><u>804,235.00</u></u>

NET POSITION

Restricted:	
Invested in Capital Assets	\$ 1,281,353.47
Unrestricted:	
Reserved	1,216,803.42
Unreserved	<u>(986,693.74)</u>
Net Position	\$ <u><u>1,511,463.15</u></u>

See Accompanying Notes to Financial Statements.

FREEHOLD TOWNSHIP FIRE DISTRICT #2
COUNTY OF MONMOUTH
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2022

		Total Government Activities
<u>Functions/Programs</u>		Net (Expense)/ Revenue and Change in Net Position
Expenditures:		
Administrative		\$ 111,439.73
Cost of Providing Services:		
Insurance	\$ 147,445.44	
Maintenance and Repairs	195,188.16	
Radio Maintenance	16,334.00	
Environmental Remediation	4,512.71	
Rental Charge	62,500.00	
Fire Protection	62,500.00	
Supplies	57,467.51	
Building Utilities and Maintenance	59,014.70	604,962.52
Depreciation		226,199.92
LOSAP		2,059.89
Total Governmental Activities		\$ 944,662.06
<u>General Revenues</u>		
Taxes - General Fund	\$ 928,781.00	
Taxes - Capital Project Fund	200,000.00	
SFSP	4,164.00	\$ 1,132,945.00
Excess of Revenue over Expenditures		\$ 188,282.94
Investment Earnings	\$ 5,105.62	
Miscellaneous	12,245.30	\$ 17,350.92
Change in Net Position		\$ 205,633.86
Net Position - Beginning		1,305,829.29
Net Position - Ending		\$ 1,511,463.15

See Accompanying Notes to Financial Statements.

REQUIRED SUPPLEMENTARY INFORMATION – PART I

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
GOVERNMENTAL FUNDS
COMBINED STATEMENT OF NET POSITION
DECEMBER 31, 2022

	General Fund	Special Revenue Fund	Capital Projects Fund	Total
Current Assets:				
Unrestricted Assets:				
Cash and Cash Equivalents	\$ 78,359.68	\$ 6,287.92		\$ 84,647.60
Investments	219,153.95			219,153.95
District	38,221.50			38,221.50
Prepaid Insurance	75,633.11			75,633.11
	411,368.24	6,287.92		417,656.16
Restricted Assets:				
Investments			\$ 1,061,295.16	1,061,295.16
Total Current Assets	\$ 411,368.24	\$ 6,287.92	\$ 1,061,295.16	\$ 1,478,951.32
Current Liabilities Payable from				
Unrestricted Assets:				
Accounts Payable	\$ 23,259.72			\$ 23,259.72
Unearned Revenue		\$ 6,287.92		6,287.92
Accrued Liability for Remediation	153,000.00			153,000.00
Total Current Liabilities	\$ 176,259.72	\$ 6,287.92		\$ 182,547.64
Net Position:				
Restricted	\$ 154,557.00		\$ 1,061,295.16	\$ 1,215,852.16
Unrestricted	80,551.52			80,551.52
Net Position	\$ 235,108.52		\$ 1,061,295.16	\$ 1,296,403.68
Net Position above:				\$ 1,296,403.68
Amounts reported for <i>governmental activities</i> in the Statement of Net Position (A-1) are different because:				
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. The cost of capital assets is \$5,742,400.74 and the accumulated depreciation is \$446,047.37 (see Note 4).				1,281,353.47
Certain amounts resulting from the measurement of the net pension liability are reported as either deferred outflows of resources or deferred inflows of resources on the statement of net position and deferred over future years.				
Due from Net Pension			\$ 223,546.00	
Deferred Inflows of Resources			(804,235.00)	(580,689.00)
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at yearend consist of:				
Net Pension Liability				(485,605.00)
Net Position of governmental activities (A-1)				\$ 1,511,463.15

See Accompanying Notes to the Financial Statements

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
GOVERNMENTAL FUNDS
COMBINED STATEMENT OF REVENUES, EXPENDITURES
AND CHANGE IN NET POSITION
DECEMBER 31, 2022

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Capital Projects Fund</u>	<u>Total</u>
<u>REVENUES</u>				
Amount to be Raised by Taxation	\$ 928,781.00		\$ 200,000.00	\$ 1,128,781.00
<u>EXPENDITURES</u>				
Operating	\$ 716,402.25	\$ 4,164.00		\$ 720,566.25
LOSAP	255,797.00			255,797.00
Total Expenditures	\$ 972,199.25	\$ 4,164.00	-	\$ 976,363.25
Excess of Revenues over Expenditures	\$ (43,418.25)	\$ (4,164.00)	\$ 200,000.00	\$ 152,417.75
<u>OTHER FINANCING SOURCES</u>				
Miscellaneous Revenues	\$ 12,245.30	\$ 4,164.00		\$ 16,409.30
Interest on Investments	5,105.62			5,105.62
Transfer	(353,000.00)		\$ 353,000.00	-
Total Other Financing Sources	(335,649.08)	4,164.00	353,000.00	21,514.92
Change in Net Position	\$ (379,067.33)		\$ 553,000.00	\$ 173,932.67
Net Position, beginning	614,175.85		508,295.16	1,122,471.01
Net Position, ending	\$ 235,108.52	-	\$ 1,061,295.16	\$ 1,296,403.68

The Notes to Financial Statements were omitted

BOROUGH OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGE IN NET POSITION OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2022

Total Net Change in Net Position - Governmental Funds (From B-2)	\$ 173,932.67
Amounts reported for governmental activities in the Statement of Activities (A-2) are different because:	
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the period.	
Depreciation Expense	(226,199.92)
Net pension obligation related to LOSAP which is attributable to December 31, 2022 (June 30, 2022 the <i>measurement date</i>) not reported in governmental funds; however, it is reported in the statement of activities.	<u>257,901.00</u>
Change in Net Position of Governmental Activities (from A-2)	<u>\$ 205,633.75</u>

See Accompanying Notes to Financial Statements

NOTES TO FINANCIAL STATEMENTS

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 1. REPORTING ENTITY

This report includes the financial statements of the Township of Freehold Fire District #2 (the "District"), within the County of Monmouth, in the State of New Jersey and reflects the activities for the District that are under the control of the Board of Fire Commissioners.

The District was established in accordance with the provisions of N.J.S.A. 40A:14-70.

The District is not a component unit of any other financial reporting entity nor does the District have any component units to be presented in accordance with Governmental Accounting Standards Board (GASB) Statement No. 61.

Reporting Entity

The Freehold Township Fire District #2 is a political subdivision of the Township of Freehold, Monmouth County, New Jersey. The District functions independently through a Board of Fire Commissioners. The Board is comprised of five members elected to three-year terms. The annual Fire District election is held the third Saturday of February.

The primary criterion for including activities within the District's reporting entity, as set forth in Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, is whether:

- the organization is legally separate (can sue or be sued in their own name)
- the District holds the corporate powers of the organization
- the District appoints a voting majority of the organization's board
- the District is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the District
- there is a fiscal dependency by the organization on the District

Based on the aforementioned criteria, the District has no component units.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The government-wide financial statements (i.e., the statement of net position and the statement of change in net position) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct *expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to residents or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Basis of Accounting

The accrual basis of accounting is followed. Revenues are recognized in the accounting period in which they become measurable and available to finance expenditures of the fiscal period. Expenditures are recognized in the period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental Funds

General Fund – The General Fund is the general operating fund of the District and is used to account for its inflows and outflows of financial resources. The acquisition of certain capital assets, such as firefighting apparatus and equipment, is accounted for in the General Fund when it is responsible for the financing of such expenditures.

Special Revenue Fund – The Special Revenue Fund is used to account for the proceeds of specific revenue sources, such as state or federal government grants and appropriations that are legally restricted to expenditures for specified purposes.

Capital Projects Fund – The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities such as fire houses and fire fighting apparatus. Generally, the financial resources of the Capital Projects Fund are derived from the issuance of debt or by the reservation of fund balance that must be authorized by the voters as a separate question on the ballot either during the annual election or at a special election.

Debt Service Fund – The Debt Service Fund is used to account for resources that will be used to service general noncurrent liabilities.

Capital Assets, Net – Property, plant and equipment purchased by the general fund and the capital projects fund are recorded as expenditures at the time of purchase. The historical cost, or if such cost is not practically determinable, the estimated historical cost, of such fixed assets is reflected in the Capital Assets account.

Net Position

Reserves represent those portions of fund equity not available for appropriation for expenditure or legally segregated for a specific future use. Restricted net position represents plans for future use of financial resources.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the Statement on Net Position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the stated net position. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Budgets/Budgetary Control

- Annual appropriated budgets are prepared in the fall of each preceding year for the general, special revenue, and debt service funds. The budgets are submitted to the State, Department of Community Affairs, Division of Local Government Services, Bureau of Authority Regulation for approval and are voted upon by the registered voters of the Township at the annual fire district election on the third Saturday in February. Budgets are prepared using the modified accrual basis of accounting. The legal level of budgetary control is established at line item accounts within each fund. Line item accounts are defined as the lowest (most specific) level of detail as established pursuant to the minimum chart of accounts. Transfers of appropriations may be made by District resolution at any time during the last two months of the fiscal year.

Formal budgetary integration into the accounting system is employed as a management control device during the year. Encumbrance accounting is also employed as an extension of formal budgetary integration in the governmental fund types. Unencumbered appropriations lapse at fiscal year end.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 2. **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Budgets/Budgetary Control (Continued)

The accounting records of the special revenue fund are maintained on the grant accounting budgetary basis. The grant accounting budgetary basis differs from GAAP in that the grant accounting budgetary basis recognizes encumbrances as expenditures and also recognizes the related revenues, whereas the GAAP basis does not. Sufficient supplemental records are maintained to allow for the presentation of GAAP basis financial reports.

Subsequent Events

Management has reviewed and evaluated all events and transactions from December 31, 2022 through August 8, 2023, the date that the financial statements are issued for possible disclosure and recognition in the financial statements, and no items have come to the attention of the Authority that would require disclosure.

Note 3. **CASH AND CASH EQUIVALENTS AND INVESTMENTS**

A. **Cash**

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey, which are insured by the Federal Deposit Insurance Corporation (FDIC) or any other agencies of the United States that insures deposits or the State of New Jersey Cash Management Fund.

The State of New Jersey Cash Management Fund is authorized by statute and regulations of the State Investment Council to invest in fixed income and debt securities that mature or are redeemed within one year. Twenty-five percent of the Fund may be invested in eligible securities that mature within two years provided, however, the arbitrage maturity of all investments in the Fund shall not exceed one year. Collateralization of Fund investments is generally not required.

In addition, by regulation of the Division of Local Government Services, fire districts are allowed to deposit funds in Government Money Market Mutual Funds purchased through state registered brokers/dealers and banks.

In accordance with the provisions of the Governmental Unit Deposit Protection Act of New Jersey, public depositories are required to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal five percent of the average daily balance of public funds or,

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

A. Cash (Continued)

If the public funds deposited exceed 75 percent of the capital funds of the depository, the depository must provide collateral having a market value equal to 100 percent of the amount exceeding 75 percent.

All collateral must be deposited with the Federal Reserve Bank, The Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.00.

The amount on deposit of District's cash and cash equivalents at December 31, 2022 consists of a checking account of \$139,340.91 and passbook savings of \$83,632.15.

B. Investments

New Jersey statutes permit the District to purchase the following types of securities:

- Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America. This includes instruments such as Treasury bills, notes and bonds.
- Government money market mutual funds.
- Any federal agency or instrumentality obligation authorized by Congress that matures within 397 days from the date of purchase, and has a fixed rate of interest not dependent on any index or external factors.
- Bonds or other obligations of the local unit or school districts of which the local unit is a part.
- Any other obligations with maturities not exceeding 397 days, as permitted by the Division of Investments.
- Local government investment pools, such as New Jersey CLASS and the New Jersey Arbitrage Rebate Management Program.
- New Jersey State Cash Management Fund.
- Repurchase agreements of fully collateralized securities, subject to special conditions.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

In addition, a variety of State laws permit local governments to invest in a wide range of obligations issued by State governments and its agencies. The District has an investment in a Certificate of Deposit of \$1,078,252.66 purchased on June 6, 2022 maturing June 6, 2023 at 0.348%.

C. Risk Analysis

All bank deposits, as of the net position date, are entirely insured or collateralized by a collateral pool maintained by public depositories as required by the Governmental Unit Deposit Protection Act.

Note 4. CAPITAL ASSETS

All reported capital assets except for land are depreciated. At December 31, 2022, capital assets and the useful lives used for determination of annual depreciation were as follows

	Balance <u>Dec 31, 2021</u>	Current Year's Activity <u>Increase</u>	<u>Decreased By</u>	Balance <u>Dec 31, 2022</u>	<u>Useful Life</u>
Non-Depreciable:					
Land	\$ 25,000.00			\$ 25,000.00	
Construction in Progress	279,602.00		\$ 279,602.00		
Total Non-Depreciable	<u>\$ 304,602.00</u>		<u>\$ 279,602.00</u>	<u>\$ 25,000.00</u>	
Depreciable:					
Buildings	\$ 639,947.00			\$ 639,947.00	20-40 Years
Trucks	4,342,097.00			4,342,097.00	10 Years
Equipment	282,103.00			282,103.00	10 Years
Vehicles	173,651.84	\$ 279,602.00		453,253.84	5 Years
Total Depreciable	<u>\$ 5,437,798.84</u>	<u>\$ 279,602.00</u>		<u>\$ 5,717,400.84</u>	
Total Capital Assets	<u>\$ 5,742,400.84</u>	<u>\$ 279,602.00</u>	<u>\$ 279,602.00</u>	<u>\$ 5,742,400.84</u>	
Less:					
Accumulated Depreciation	<u>4,234,847.45</u>	<u>\$ 226,199.92</u>		<u>4,461,047.37</u>	
	<u>\$ 1,507,553.39</u>	<u>\$ 53,402.08</u>	<u>\$ 279,602.00</u>	<u>\$ 1,281,353.47</u>	

Depreciation expense for the years ended December 31, 2022 and 2021 were \$226,199.92 and \$145,762.95, respectively.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 5. DEFINED CONTRIBUTION BENEFIT PLAN (LOSAP)

Effective July 1, 1990 The Board of Fire Commissioners established a defined benefit length of service awards program to provide retirement income and life insurance for volunteers in recognition of their service. The plan calls for the accrual of benefits based on length of service with a ten (10) year vesting schedule. The plan is designated for participants between the ages of 19 and 59 with ancillary benefits for participants over 60. There are approximately 36 participants as of June 30, 2022. Contributions in respect of 2022 were \$255,757.00 and were consistent with actuarial determinations for minimum funding.

Plan Data

Initial effective date	July 1, 1990
Plan year begins	July 1, 2021
Plan year ends	June 30, 2021
Valuation (measurement) date	July 1, 2021

Eligibility Requirements

Waiting period (months)	12
Minimum age	19

Normal Entitlement Age

Minimum age	65
Minimum years of service	0
Minimum years of participation	1
Retirement date	1 st of month following

Benefits

Pension formula:	Benefit formula
Unit type:	Dollar
Unit based on:	Accrual
First tier:	\$25.00
Second tier:	None
Third tier:	None
Maximum credit:	
Past years	30
Total years	30

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 5. DEFINED CONTRIBUTION BENEFIT PLAN (LOSAP) (CONTINUED)

Net Pension Liability

The components of the net pension liability at June 30, 2022 were as follows:

Total pension liability	\$ 2,822,779
Plan fiduciary net position	<u>(2,337,174)</u>
Net pension liability	<u>\$ 485,605</u>

Plan fiduciary net position as a percentage of the total pension liability	82.80%
---	--------

Actuarial assumptions. The total pension liability was determined by an actuarial valuation as of July 1, 2021 rolled forward to June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	0%
Salary increases	Not applicable
Investment rate of return	3.69%, net of pension plan investment expense, including inflation
Mortality	No pre-retirement mortality; post-retirement RP2000 projected to 2030
Retirement	First eligible
Turnover	T5
Disability	None

The above is a summary of key actuarial assumptions. Full descriptions of the actuarial assumptions are available in the July 1, 2021 actuarial valuation report.

Sensitivity of the net pension liability to changes in the discount rate

	1% Decrease <u>2.69%</u>	Current Discount Rate <u>3.69%</u>	1% Increase <u>4.69%</u>
Net pension liability	\$ 3,314,227	\$ 2,822,779	\$ 2,427,871

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 5. **DEFINED CONTRIBUTION BENEFIT PLAN (LOSAP) (CONTINUED)**

Changes in the Net Pension Liability

	Increase/(Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
	(a)	(b)	(a) - (b)
Balances at 7/1/2021	\$ 3,622,844	\$ -	\$ 3,622,844
Changes for the year:			
Service cost	91,132		\$ 91,132
Interest	132,632		132,632
Changes of assumptions	(965,106)		(965,106)
Benefit payments and expenses	(58,723)		(58,723)
Net Changes	\$ (800,065)	\$ -	\$ (800,065)
Balances at 6/30/2022	<u>\$ 2,822,779</u>	<u>\$ -</u>	<u>\$ 2,822,779</u>

Components of the Pension Expense for the Year Ended June 30, 2022

Note	Description	Amount
A	Service cost	\$ 91,132
B	Interest on the total pension liability	132,632
C	Changes of assumptions	(160,851)
	Total Pension Expense	<u>\$ 62,913</u>

A Provided in the Changes in Net Pension Liability exhibit.

B Based on the following calculation:

	Account for Period	Portion of Period	Projected Rate of Return	Projected Earnings
	(a)	(b)	(c)	(a)x(b)x(c)
Beginning total pension liability	\$ 3,622,844	100%	3.69%	\$ 133,683
Service cost (End of Year)	91,132	0%	3.69%	-
Benefit payments	(56,983)	50%	3.69%	(1,051)
Total interest on the total pension liability				<u>\$ 132,632</u>

C Provided in the Schedules of Deferrals

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 5. DEFINED CONTRIBUTION BENEFIT PLAN (LOSAP) (CONTINUED)

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ -
Change of assumptions	-	804,255
	<hr/>	<hr/>
Total	\$ -	\$ 804,255
	<hr/> <hr/>	<hr/> <hr/>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2023	\$ (160,851)
2024	(160,851)
2025	(160,851)
2026	(160,851)
2027	(160,851)

Prior Adjustment

The Statement of Activities was adjusted to refer proper Defined Contribution Benefit Plan (LOSAP) account balances.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 5. DEFINED CONTRIBUTION BENEFIT PLAN (LOSAP) (CONTINUED)

The activity in the bank account maintained by plan during the year 2022 is as follows:

	<u>June 30, 2022</u>
Beginning Balance (June 30, 2021)	\$ 2,157,083.93
Increased by:	
Contributions	169,000.00
Earnings	<u>63,620.45</u>
	\$ 2,389,704.38
Decreased by:	
Payments	<u>52,530.00</u>
Ending Balance (June 30, 2022)	<u><u>\$ 2,337,174.38</u></u>

Note 6. ACCRUED LIABILITIES – REMEDIATION

This Accrual was created many years ago in anticipation of excessive expenditures in 2020. The reserve was reduced by a formal vote of the Commissioners to \$153,000.00.

Note 7. LONG TERM DEBT

There is presently no long term debt outstanding of the District.

Note 8. PENSION – POST-EMPLOYMENT

There are presently no employees who are eligible to receive pension benefits or post-retirement benefits.

Note 9. NET POSITION

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt to the extent expended consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
NOTES TO FINANCIAL STATEMENTS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2022

Note 10. FUND BALANCE APPROPRIATED

General Fund

Of the \$235,108.52 General Fund balance at December 31, 2022, \$155,508.00 has been appropriated and included as anticipated revenue for the year ended December 31, 2022.

Capital Projects Fund

The Capital Projects Fund balance of \$1,061,295.16 of which \$71,295.16 is reserved for future capital purposes and \$990,000.00 committed for a voter approved new fire truck.

Note 11. BAY RENTAL

The District leases space from the volunteer fire company to house some of its trucks and serve as headquarters for the District operation. The lease for 2022 required payments of \$62,500 and is renewed annually.

Note 12. COMMITMENTS AND CONTINGENCIES

Litigation – The District's attorney representation has revealed no material contingent liability for the District. A special counsel for the firm has responded that there are issues related to the remediation problems which a provision has been made for (Refer Note 6).

Note 13. SERVICE CONTRACT

The District has a service contract with the volunteer fire company for fire protection that covers the area. The annual contract is for \$62,500.00.

Note 14. SUBSEQUENT EVENT: COVID-19 CORONAVIRUS PANDEMIC

The COVID-19 Coronavirus outbreak in the United States has caused the Governor of the State of New Jersey to mandate closures and a curfew for all nonessential citizens and businesses. The management of the District (which is essential) has evaluated the impact of the situation and has determined that there is no adverse impact on its December 31, 2021 financial statements (*audited*). Financial impact in 2021 is uncertain at this time. A significant portion of the revenue to support District 2021 operations is taxation and fund balance; however, the final outcome for 2021 is uncertain at this time. It is not known at this time if there are any federal or state funds available for impact relief.

FREEHOLD TOWNSHIP FIRE DISTRICT #2
CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

	<u>Fiscal Year</u> <u>2022</u>
Total pension liability	
Service cost	\$ 91
Interest	133
Changes of benefit terms	0
Differences between expected and actual experience	0
Changes of assumptions	(965)
Payments for benefits and admin. Expenses	<u>(59)</u>
Net change in total pension liability	\$ (800)
Total pension liability - beginning	<u>3,623</u>
Total pension liability - ending (a)	<u>\$ 2,823</u>
Net pension liability	<u>\$ 2,823</u>
Plan fiduciary net position as a percentage of the total pension liability	
Covered-employee payroll	
Net pension liability as a percentage of covered-employee payroll	
Expected average remaining service years of all participants	
Notes to Schedule:	
Benefit changes:	None
Changes of assumptions	None, other than discount rate

(1) Actuarial information to include in the financial statements for the June 30, 2022 measurement date

(2) Dollar amounts in thousands

FREEHOLD TOWNSHIP FIRE DISTRICT #2
SCHEDULE OF DIFFERENCES BETWEEN EXPECTED AND ACTUAL EXPERIENCE

<u>Year</u>	<u>Differences between Expected and Actual Experience</u>	<u>Recognition Period (Years)</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>	<u>2025</u>	<u>2026</u>	<u>2027</u>	<u>Thereafter</u>
Prior	-								
2017	-	1							
2018	-	1							
2019	-	1							
2020	-	1							
2021	-	1							
2022	-	6	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ -</u>
Net increase/(decrease) in pension expense			<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ (160,851)</u>	<u>\$ -</u>

In conformity with paragraph 33a of Statement 73, the effects of differences between projected and actual experience are recognized in pension expense, beginning in the current reporting period, using a systematic and rational method over a closed period equal to the average of the remaining service lives of all employees that are provided with pensions through the pension plan (active and inactive employees), determined as of the beginning of the measurement period. The following table illustrates the application of this requirement.

FREEHOLD TOWNSHIP FIRE DISTRICT #2
DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES ARISING
FROM DIFFERENCES BETWEEN EXPECTED AND ACTUAL EXPERIENCE

Year	Experience Losses (a)	Experience Gains (b)	Amounts Recognized in Pension Expense through June 30, 2022 (c)	Deferred Outflows of Resources (a) - (c)	Deferred Inflows of Resources (b) - (c)
Prior	\$ -	\$ -	\$ -	\$ -	\$ -
2017	-				
2018	-				
2019	-				
2020	-				
2021	-				
2022	-	965,106	160,851		804,255
				<u>\$ -</u>	<u>\$ 804,255</u>

REQUIRED SUPPLEMENTARY INFORMATION – PART II

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
GENERAL FUND
STATEMENT OF EXPENDITURES COMPARED TO BUDGET
DECEMBER 31, 2022

	Budget as <u>Adopted</u>	Budget as <u>Modified</u>	<u>Actual</u>	Various Favorable <u>(Unfavorable)</u>
<u>General Fund</u>				
Operating Appropriations:				
Administrative:				
Salaries	\$ 41,000.00	\$ 41,000.00	\$ 42,000.00	\$ (1,000.00)
Secretary	<u>2,400.00</u>	<u>2,400.00</u>	<u>2,415.00</u>	<u>(15.00)</u>
	<u>43,400.00</u>	<u>43,400.00</u>	<u>44,415.00</u>	<u>(1,015.00)</u>
Others:				
Office Supplies	10,000.00	10,000.00	14,790.91	(4,790.91)
Membership Dues	200.00	200.00		200.00
Professional Services	39,500.00	39,500.00	22,903.03	16,596.97
Physicals	15,000.00	15,000.00	17,194.25	(2,194.25)
Training	10,000.00	10,000.00	500.00	9,500.00
Elections	11,200.00	11,200.00	3,389.17	7,810.83
Welfare	200.00	200.00		200.00
Special Purchase	1,000.00	1,000.00	430.00	570.00
Cell Phone	7,500.00	7,500.00	5,004.64	2,495.36
Telephone	2,400.00	2,400.00		2,400.00
Donations	200.00	200.00		200.00
Uniforms	7,200.00	7,200.00	2,812.73	4,387.27
Convention	1,000.00	1,000.00		1,000.00
Shipping	200.00	200.00		200.00
Special Meeting	<u>1,000.00</u>	<u>1,000.00</u>		<u>1,000.00</u>
	<u>106,600.00</u>	<u>106,600.00</u>	<u>67,024.73</u>	<u>39,575.27</u>
Subtotal - Administrative	\$ <u>150,000.00</u>	\$ <u>150,000.00</u>	\$ <u>111,439.73</u>	\$ <u>38,560.27</u>

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
GENERAL FUND
STATEMENT OF EXPENDITURES COMPARED TO BUDGET
DECEMBER 31, 2022

	Budget as <u>Adopted</u>	Budget as <u>Modified</u>	<u>Actual</u>	Various Favorable (Unfavorable)
Cost of Providing Services:				
Insurance	\$ 233,135.00	\$ 233,135.00	\$ 147,445.44	\$ 85,689.56
Maintenance and Repair	210,600.00	210,600.00	195,188.16	15,411.84
Radio Maintenance	20,000.00	20,000.00	16,334.00	3,666.00
Environmental Remediation	21,789.00	21,789.00	4,512.71	17,276.29
Rental Charge	62,500.00	62,500.00	62,500.00	
Fire Protection	62,500.00	62,500.00	62,500.00	
Supplies	75,000.00	75,000.00	57,467.51	17,532.49
Building Utilities and Maintenance:				
Dutch Lane Road	15,000.00	15,000.00	6,062.78	8,937.22
Pond Road	49,257.00	49,257.00	32,949.35	16,307.65
Daniels Way	<u>20,000.00</u>	<u>20,000.00</u>	<u>20,002.57</u>	<u>(2.57)</u>
Subtotal -				
Cost of Providing Services:	\$ <u>769,781.00</u>	\$ <u>769,781.00</u>	\$ <u>604,962.52</u>	\$ <u>164,818.48</u>
Total Operating	\$ <u>919,781.00</u>	\$ <u>919,781.00</u>	\$ <u>716,402.25</u>	\$ <u>203,378.75</u>
LOSAP	<u>159,000.00</u>	<u>159,000.00</u>	<u>255,797.00</u>	<u>(96,797.00)</u>
Total Appropriation	\$ <u><u>1,078,781.00</u></u>	\$ <u><u>1,078,781.00</u></u>	\$ <u><u>972,199.25</u></u>	\$ <u><u>106,581.75</u></u>

Analysis of Actual:

Cash Disbursed:	
Operating	\$ 596,365.72
LOSAP	255,797.00
Accounts Payable	23,289.72
Prepaid Insurance Applied	<u>96,746.81</u>
	\$ <u><u>972,199.25</u></u>

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
SUMMARY STATEMENT OF PROJECT EXPENDITURES AND RESTRICTED NET POSITION
CAPITAL PROJECTS FUND
AS OF DECEMBER 31, 2022

<u>Issue/Project Title</u>	<u>Date Authorized</u>	<u>Appropriation</u>	<u>Balance December 31, 2021</u>	<u>Increased By</u>	<u>Decreased By Cancelled/ Transfer</u>	<u>Balance December 31, 2022</u>
Capital Projects to be Determined in Future Years	N/A	N/A	\$ 497,985.01	\$ 200,000.00	\$ (626,689.85)	\$ 71,295.16
Acquisition of a New Fire Pump	12/14/2021 12/13/2022	\$ 850,000.00 140,000.00	-	353,000.00	637,000.00	990,000.00
Acquisition of New Commend Vehicle	11/20/2018	85,000.00	10,257.15		(10,257.15)	-
Improvements to Daniels Way Apron	12/10/2019	<u>150,000.00</u>	<u>53.00</u>	<u></u>	<u>(53.00)</u>	<u>-</u>
		<u>\$ 1,225,000.00</u>	<u>\$ 508,295.16</u>	<u>\$ 553,000.00</u>	<u>-</u>	<u>\$ 1,061,295.16</u>

SUPPLEMENTARY INFORMATION

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
COUNTY OF MONMOUTH
GOVERNMENTAL FUNDS
SCHEDULE OF RECEIPTS, DISBURSEMENTS
AND CHANGES IN CASH, CASH EQUIVALENTS AND INVESTMENTS
YEAR ENDED DECEMBER 31, 2022

	<u>General Fund</u>	<u>Special Revenue Fund</u>	<u>Capital Projects Fund</u>	<u>Total</u>
Receipts:				
District Taxes	\$ 890,559.50		\$ 200,000.00	\$ 1,090,559.50
Interest on Investments	5,105.62			5,105.62
Other Grants or Entitlements		\$ 4,164.00		4,164.00
Miscellaneous	12,245.30			12,245.30
Transfer from General Fund			353,000.00	353,000.00
	<u>\$ 907,910.42</u>	<u>\$ 4,164.00</u>	<u>\$ 553,000.00</u>	<u>\$ 1,465,074.42</u>
Disbursements:				
Accounts Payable	\$ 202,601.08			\$ 202,601.08
Operating Appropriations	596,365.72	\$ 4,164.00		600,529.72
LOSAP	255,797.00			255,797.00
Capital Expenditure			\$ 279,602.00	279,602.00
Prepaid Insurance	75,633.11			75,633.11
Transfer to Capital Projects Fund	353,000.00			353,000.00
Adjustment	30.00			30.00
	<u>\$ 1,483,426.91</u>	<u>\$ 4,164.00</u>	<u>\$ 279,602.00</u>	<u>\$ 1,767,192.91</u>
Increase in Cash and Cash Equivalents	\$ (575,516.49)	\$	\$ 273,398.00	\$ (302,118.49)
Cash and Cash Equivalents, January 1, 2022	<u>873,030.12</u>	<u>6,287.92</u>	<u>787,897.16</u>	<u>1,667,215.20</u>
Cash and Cash Equivalents, December 31, 2022	<u>\$ 297,513.63</u>	<u>\$ 6,287.92</u>	<u>\$ 1,061,295.16</u>	<u>\$ 1,365,096.71</u>
Analysis of Cash and Cash Equivalents:				
Cash - Checking	\$ 1,015.45			\$ 1,015.45
Savings	<u>77,344.23</u>	<u>6,287.92</u>		<u>83,632.15</u>
Sub Total	78,359.68	6,287.92	-	84,647.60
Investments - Certificate of Deposit	<u>219,153.95</u>		<u>1,061,295.16</u>	<u>\$ 1,280,449.11</u>
	<u>\$ 297,513.63</u>	<u>\$ 6,287.92</u>	<u>\$ 1,061,295.16</u>	<u>\$ 1,365,096.71</u>

TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
STATISTICAL INFORMATION
DECEMBER 31, 2022

Property Tax Levies

Following is a tabulation of the District's assessed valuations, tax levies and property tax rates per \$100 of assessed valuations for the current and preceding four years:

<u>Fiscal Year</u>	<u>Assessed Valuation</u>	<u>Total Tax Levy</u>	<u>Property Tax Rates</u>
2022	\$ 3,387,199,000.00	\$ 1,128,781.00	0.034
2021	3,085,713,200.00	1,052,338.00	0.035
2020	3,010,014,900.00	1,042,308.00	0.035
2019	2,960,892,400.00	889,322.00	0.030
2018	2,833,624,500.00	1,186,865.00	0.042

Unrestricted Net Position

<u>Fiscal Year Ended</u>	<u>End of Fiscal Year</u>	<u>Utilization in Subsequent Year Budget</u>
December 31, 2022	\$ 235,108.32	\$ 155,508.00
December 31, 2021	614,175.85	503,000.00
December 31, 2020	319,352.74	205,397.00
December 31, 2019	630,050.81	344,292.00
December 31, 2018	630,257.52	278,278.00

Restricted Net Position (for Future Capital Outlay)

<u>Fiscal Year Ended</u>	<u>End of Fiscal Year</u>	<u>Utilization in Subsequent Year Budget</u>	<u>Designated</u>
December 31, 2022	\$ 1,061,295.16	\$ 140,000.00	\$ 850,000.00
December 31, 2021	497,985.01	497,000.00	497,000.00
December 31, 2020	577,587.01	None	426,102.00
December 31, 2019	1,212,587.01	None	835,000.00
December 31, 2018	1,212,587.01	835,000.00	None

BOARD OF FIRE COMMISSIONERS
TOWNSHIP OF FREEHOLD FIRE DISTRICT #2
ROSTER OF OFFICIALS
DECEMBER 31, 2022

Board of Commissioners

Patrick Coburn

Ryan Bailey

Michael Crawford

Dennis Polo

Anthony Panzarino

Position

Chairman

Vice Chairman

Secretary *

Treasurer

Clerk

Other Officials

Charles Parker, Esq.

Freehold Savings Bank

Board Attorney

Official Depository

* Surety Company

Selective Insurance Company of America

Bond #VFIS TR 2065763 - 02/000

All officials covered with a limit of liability of \$600,000

GENERAL COMMENTS AND RECOMMENDATIONS

GENERAL COMMENTS
DECEMBER 31, 2022

Scope of Examination and Conditions of Records

Our examination covered the funds of the Board of Fire Commissioners, Fire District #2, Township of Freehold handled by the Treasurer.

The financial records were maintained in good condition.

Minutes of Board meetings were properly maintained by the Recording Secretary.

Cash and Cash Equivalents and Investments

The balances in banks at December 31, 2022 were verified with the bank and reconciliations and/or statements issued by the depositories.

Our examination revealed that the Fire District maintains its investable funds in a money market fund and a certificate of deposit.

Examination of Claims

In verifying expenditures, computations were tested on claims approved and paid. No attempt was made in this connection to establish proof of rendition, character or extent of services, nor quantities, nature, propriety of prices or receipt of materials, these elements being left necessarily to internal review in connection with approval of claims.

Claims paid during the period under audit were examined on a test basis to determine that they are submitted on Board vouchers, audit, itemized, signed by the officials as to approval for payment, allocation to the proper accounts and charged to the proper fiscal period, and in agreement with bill lists set forth in the approved minutes of the Board. There were a few minor exceptions.

It is suggested that for all expenditures greater than \$2,625.00 (Local Public Contracts Law quote threshold) documentation as to quotes or reason for lack of quotes be allotted to the paid bills. A preprinted form would enhance the process.

There were also six (6) line items overexpended which may have contributed to the condition. Expenditures in total should be curtailed to funds available in the budget.

GENERAL COMMENTS (CONTINUED)
DECEMBER 31, 2022

Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4 (as amended)

N.J.S. 40A:11-4 (as amended) states, "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding \$17,500.00 since the District does not employ a Qualified Purchasing Agent ("QPA") except by contract or agreement."

The members of the Township of Freehold Fire District #2 have the responsibility of determining whether any contract or agreement might result in violation of the statute and, when necessary, the District Attorney's opinion should be sought before a commitment is made.

The minutes indicate there were no bids requested by public advertising for the year.

In addition, the following items were purchased under state contract:

Fire Equipment

Inasmuch as the system of records did not provide for any accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with provisions of N.J.S.A. 40A:11-21.

Financial Procedures

It is suggested that for all financial processes within each function that a review, updating and documentation of all procedures be done in order to be in compliance with recent accounting and auditing requirements related to internal control.

General Ledger

The District does not maintain a general ledger as required by the General Accounting Office (GAO). It should be noted that an adequate trail exists for the cash receipts, cash disbursements records and the bank reconciliation process.

GENERAL COMMENTS (CONTINUED)
DECEMBER 31, 2022

Miscellaneous

An exit conference was held in accordance with Auditing Standards Generally Accepted in the United States of America for governmental entities.

Acknowledgment

During the course of the audit, we received the cooperation of the officials of the Fire District and we appreciate the courtesies extended to us.

RECOMMENDATIONS

None.

The problems and weaknesses noted in our audit were not of such magnitude that they would affect our ability to express an opinion on the financial statements taken as a whole. However, the items referred to in the Comments and Recommendations need to be addressed by the Board.

Respectfully submitted,

A handwritten signature in dark ink, appearing to read 'G Stankiewicz', is written over the printed name.

Gerard Stankiewicz, CPA, RMA
For The Firm
SAMUEL KLEIN AND COMPANY, LLP